



# Evaluating Utility Owned Electric Energy Storage Systems: A Perspective for State Electric Utility Regulators

DOE Energy Storage Program

*Peer Review 2012*

*September 28, 2012*



*Exceptional  
service  
in the  
national  
interest*

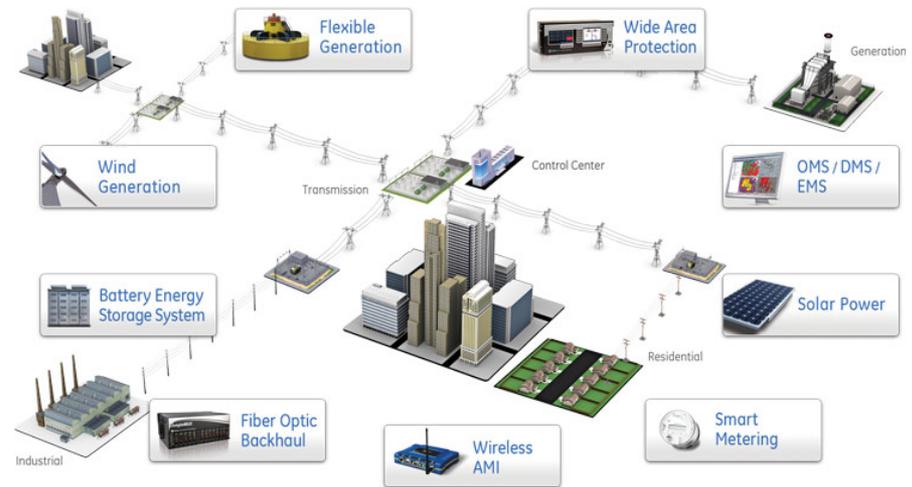
Dhruv Bhatnagar & Verne Loose  
Sandia National Laboratories



Sandia National Laboratories is a multi-program laboratory managed and operated by Sandia Corporation, a wholly owned subsidiary of Lockheed Martin Corporation, for the U.S. Department of Energy's National Nuclear Security Administration under contract DE-AC04-94AL85000.

# Motivation for this Work

- Many state utility regulatory bodies are unfamiliar with electric energy storage systems
  - The technology
  - The functional uses
  - The value of these uses to the grid
  
- This leads to a handicap in their proper evaluation for rate base
  
- May prevent the best (economic) technologies from system integration



Source: GE

# What we are doing

- Developing a guidebook:
  - Inform regulators about the system benefits of energy storage
  - Identify regulatory challenges to increased deployment
  - Suggest responses & solutions to challenges
  - Identify energy storage valuation principles
  - Provide sample economic evaluations for regulatory commission submissions

SANDIA REPORT  
SAND2012-XXXX  
Unlimited Release  
Printed Month and Year

## Evaluating Utility Owned Electric Energy Storage Systems: A Perspective for Electric Utility Regulators

Dhruv Bhatnagar and Verne Loose

Prepared by  
Sandia National Laboratories  
Albuquerque, New Mexico 87185 and Livermore, California 94550

Sandia National Laboratories is a multi-program laboratory managed and operated by Sandia Corporation, a wholly owned subsidiary of Lockheed Martin Company, for the U.S. Department of Energy's National Nuclear Security Administration under contract DE-AC04-94AL65000.

Approved for public release; further dissemination unlimited.

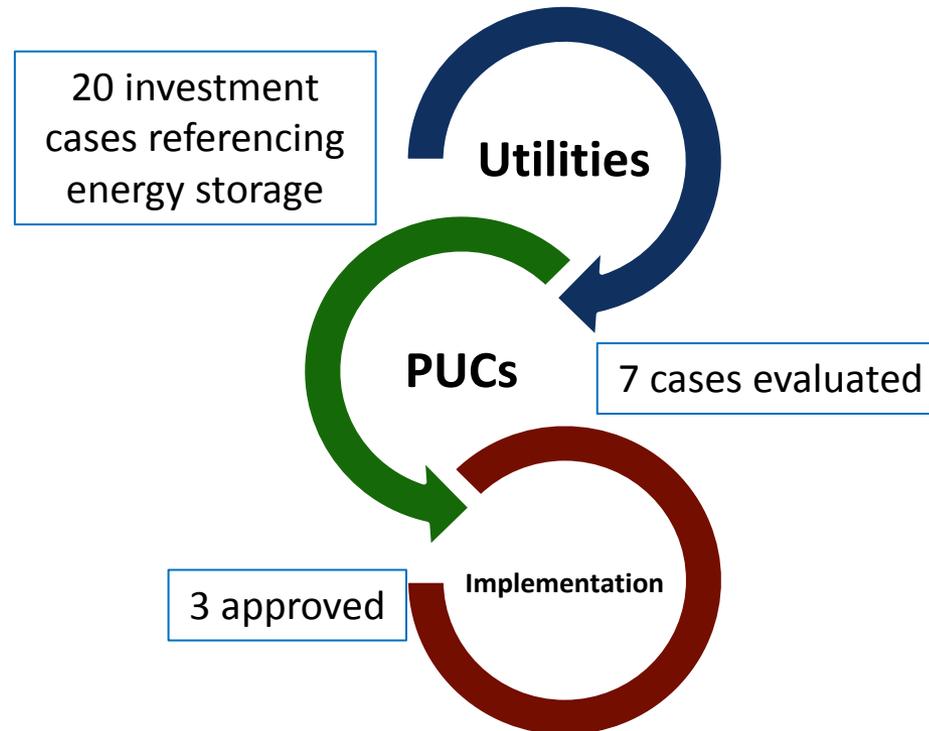


Sandia National Laboratories

**Ensuring informed and impartial analysis of competing technologies is the mechanism to develop a robust and efficient future U.S. electric system.**

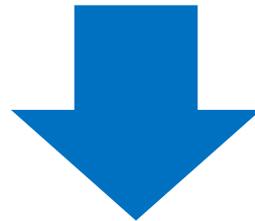
# What we have completed

- Formed an advisory committee
- Extensive literature search
- Search of utility commission dockets throughout U.S.
  - All 48 contiguous states, Alaska and Hawaii



# What we have completed

- Discussions with regulatory commissioners and their staff
  - Illinois, New Jersey, Arizona, California (CAPUC & CEC), New Mexico, Texas
- Discussions with utilities
  - SCE, PNM, FirstEnergy, Duke Energy
- Discussions with industry experts, consultants, academics, DOE, EPRI, NRRI
- Participated in NRRI and CESA webinars



Draft guidebook

# The Guidebook

1. Energy Storage Defined
  - Sources, technologies, functional uses, factors affecting demand & the future grid
2. Review of PUC Hearings
  - Challenges, regulatory responses to these challenges
3. A framework for evaluating the services of energy storage
4. Evaluation Case Studies
  - Renewable energy time-shifting and firming
  - Distributed generation smoothing and integration

# Results of this work

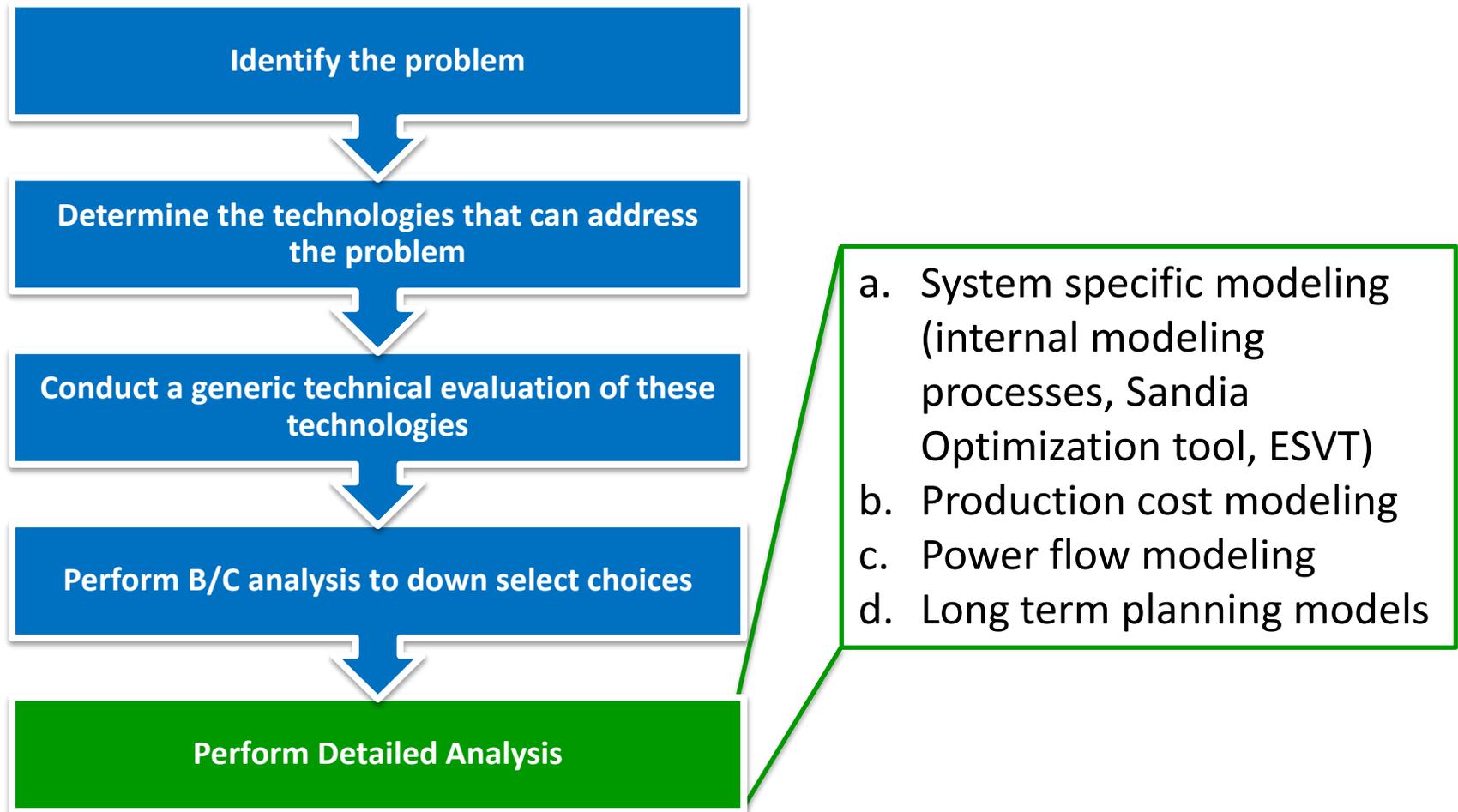
- Limited operational experience leads to uncertainty regarding the ability of energy storage to provide reliable service
  - Deployments and performance standard development are often issues cited that would increase regulator (and utility) comfort
- Challenges to quantifying value leads to difficulty in proving cost-effectiveness
  - The value of an energy storage system is governed by the cost of the next best alternative means of providing the regulated service(s)
  - In market areas, energy storage can deliver services at market prices, but some products are not available

# Results of this work

- Operational, definition and classification issues: energy storage defies classification as a generation, transmission, or distribution asset
  - These can be clarified by viewing energy storage systems from the view of the services they perform rather than their inherent engineering characteristics (Texas and ERCOT)
- The regulatory environment may make it difficult for utilities to propose energy storage systems
  - Regulatory commissions may need to work with utilities to facilitate deployment
- Mandates and incentives might encourage more deployment but interrupt the process of market valuation of the technologies.
  - Feed-in tariffs or other incentives might provide the necessary financial boost to induce utilities to invest in energy storage in the absence of carbon pricing.

# The Analysis Process

For a specific deployment:



# Functional Uses & their Evaluation

|                  | Functional Use                  | Value Metric  | Possible Analysis Approaches                             |
|------------------|---------------------------------|---|--|
| Energy           | 1 Electric Energy Time-Shift    | The price differential between off-peak and on-peak prices minus any efficiency losses associated with the charging process.                | Production cost modeling; Sandia optimization tool; ESVT |
|                  | 2 Electric Supply Capacity      | The avoided cost of new generation capacity (procurement or build capital cost) to meet requirements.                                       | Long term planning models                                |
| T&D Service      | 3 Transmission Upgrade Deferral | The avoided cost of deferred infrastructure to address the issue.   | Long term planning models                                |
|                  | 4 Distribution Upgrade Deferral | The avoided cost of deferred infrastructure to address the issue.   | Long term planning models                                |
|                  | 5 Transmission Voltage Support  | The avoided cost of procuring voltage support services through other means.   | Power flow modeling                                      |
|                  | 6 Distribution Voltage Support  | The avoided cost of procuring voltage support services through other means.   | Power flow modeling                                      |
| Reserve Service  | 7 Synchronous Reserve           | Regulated Env: the avoided cost of procuring reserve service through other means. Market Env: the market price for synchronous reserve.     | Production cost modeling                                 |
|                  | 8 Non-Synchronous Reserve       | Regulated Env: the avoided cost of procuring reserve service through other means. Market Env: the market price for non-synchronous reserve. | Production cost modeling                                 |
|                  | 9 Frequency Regulation          | Regulated env: the avoided cost of procuring service through other means. Market env: the market price for frequency regulation service.    | Production cost modeling                                 |
| Customer Service | 10 Power Reliability            | The avoided cost of new resources to meet reliability requirements.   | Distribution modeling: power flow                        |
|                  | 11 Power Quality                | The avoided cost of new resources to meet power quality requirements, or avoided penalties if requirements not being met.                   | Distribution modeling: power flow                        |
|                  | 12 Retail TOU Energy Time Shift | The price differential between low TOU and high TOU prices.   | Simple internal models; Sandia optimization tool; ESVT   |
|                  | 13 Demand Charge Management     | The avoided cost of demand charges.   | Simple internal models; Sandia optimization tool; ESVT   |

*Functional uses and value metrics jointly developed with EPRI & ESA*

# Future Tasks

- Publish final version of report
- Disseminate the report as widely as possible
  - Presentations to PUCs, utilities, NARUC



*This will be a valuable tool that has great potential to help regulators understand, analyze and make the right decisions in evaluating energy storage technologies.*

# Acknowledgments

- **Dr. Imre Gyuk, Program Manager, DOE Energy Storage Program**
  
- **Advisory Committee Membership**
  - Joseph Desmond, VP Gov't Relations BrightSource Energy, Inc.
  - Eva L. Gardow, Senior Project Manager, First Energy, Inc.
  - Ali Nourai, Executive Consultant DNV Kema
  - J. Arnold Quinn, Director of Econ. & Tech. Analysis, FERC
  - Ben Rogers, COO, Grid Storage Technologies
  - Carl J. Weinberg, Principal, Weinberg Associates

# Contact Information

## Sandia National Laboratories

### Energy Storage and Transmission Analysis

- Verne Loose
  - [vwloose@sandia.gov](mailto:vwloose@sandia.gov)
- Dhruv Bhatnagar
  - [dbhatna@sandia.gov](mailto:dbhatna@sandia.gov)